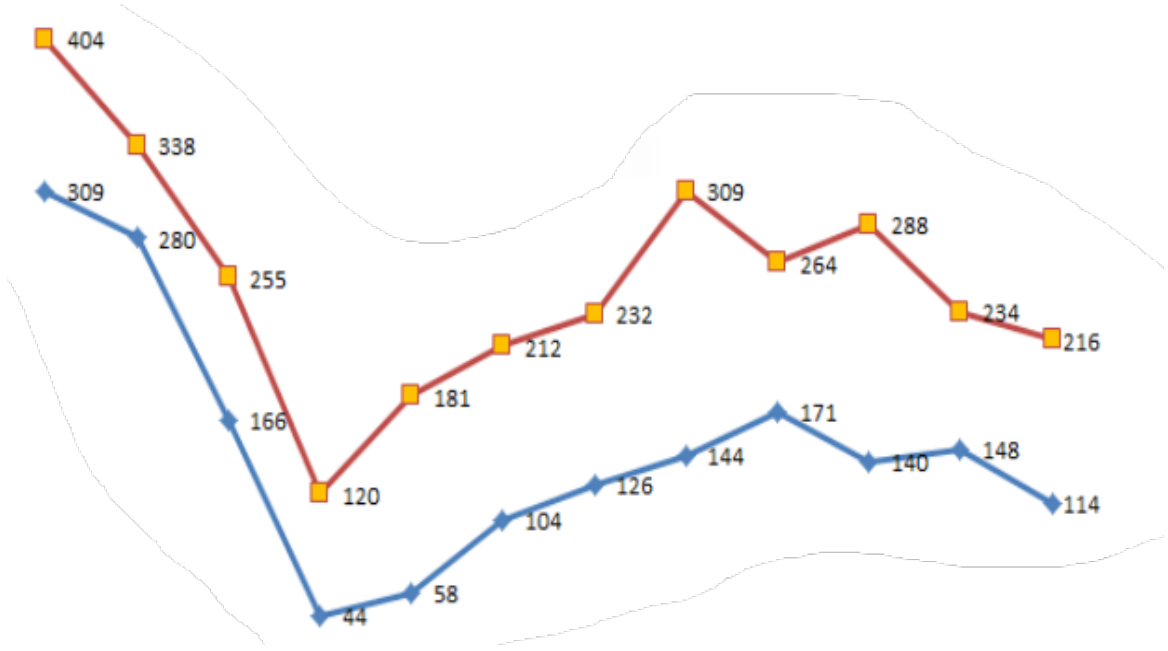




STATISTICAL REPORT 2016-2021



Massachusetts Suffolk
County Sheriff's Department

Methodology

The Suffolk County Sheriff's Department (hereafter SCSD) Statistical Report is a compilation of data collected for the time period of 2016 to 2020. The data was collected primarily from the Offender Management System (OMS) which is the Department's information system, program quarterly reports, and various criminal justice articles. This report provides aggregate statistical information on the population served by the various programs and services at the Suffolk County Jail and House of Correction. The data is booking centric therefore the admission and release data reflects the number of booking processed not the number of individuals processed. Programs and Services provided to support the Department's public safety and recidivism goals are highlighted in this report. However, this report is not an evaluation or an assessment of their effectiveness.

This report is prepared by the Suffolk County Sheriff's Department Research Office: Senior Data Specialist Marjorie Bernadeau-Alexandre, MBA and Research Analyst Beverley Raymond, MS with the assistance of: Information Technology, Classification, Inmate Legal services, Education, PEACE, Reintegration, Social Services, Women's Programing, and Common Ground Institute. Special thanks to Assistant Superintendents Matthew DeCastro & Rachelle Steinberg, Esq., Patty Sullivan and Patricia Allain

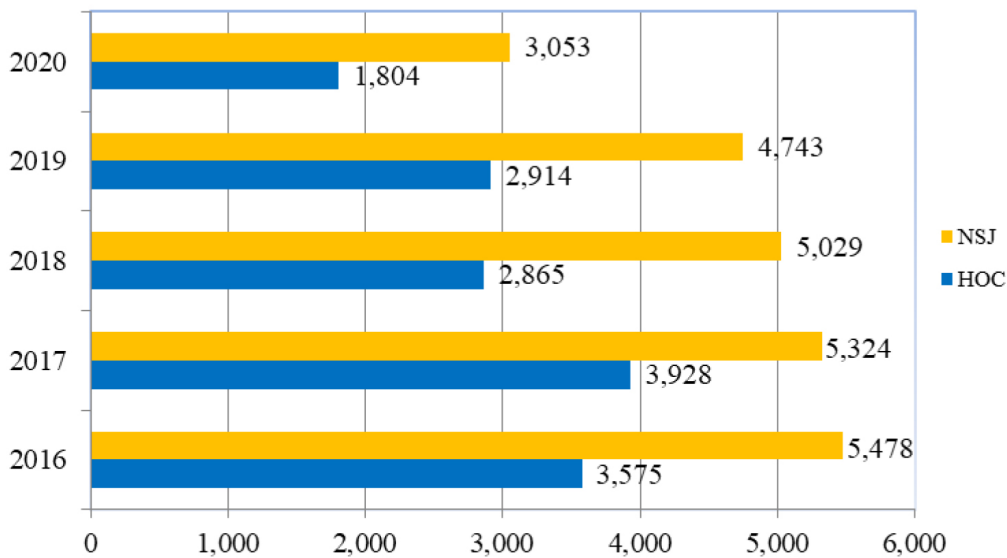
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Admission

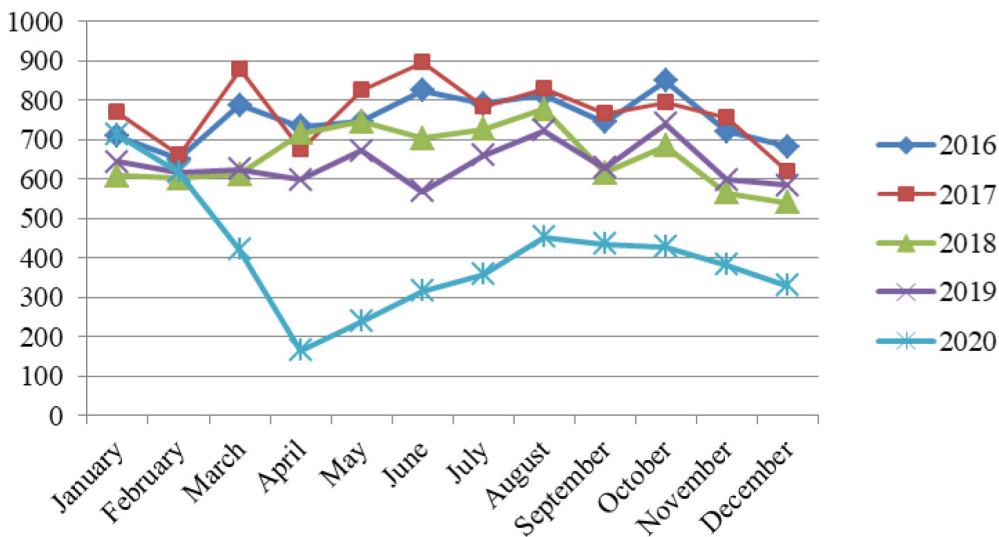
During the time period of January 1, 2016 through December 31, 2020, the Suffolk County Sheriff's Department processed 38,713 admissions. The Suffolk County Jail (hereafter the jail) processed 62% of the inmates/detainees with the remaining 38% at the House of Correction.

Suffolk County 2016-2020 Admission



On average, SCSD processed approximately 8,000 admissions yearly; however the year 2020 was unprecedented. The number of cases processed through booking decreased by -46% from 2016 to 2020 and showed a significant -31% reduction beginning in 2019. Due to the COVID-19 pandemic, SCSD saw a substantial decline in admissions in April 2020.

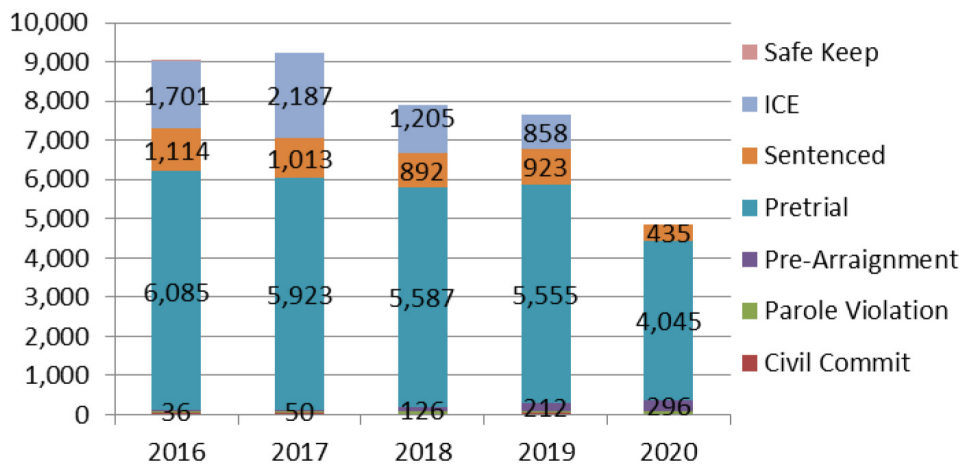
2016-2020 Admission by Month



Admission

SCSD admissions were accepted from various law enforcement entities; Pretrial intakes accounted for 70% of the admissions. The most noticeable change was in the number of sentenced admissions with a -53% decrease. This dramatic decrease is most likely attributed to the Criminal Justice Reform Act (CRJA) signed into law in 2018, which increased diversion programs aimed at reducing incarceration and increased access to substance use treatment as well as eliminating certain drug related mandatory minimum sentences. Another notable change in the SCSD population was due to the termination of the Federal Immigration and Customs Enforcement (ICE) contract during fall of 2019.

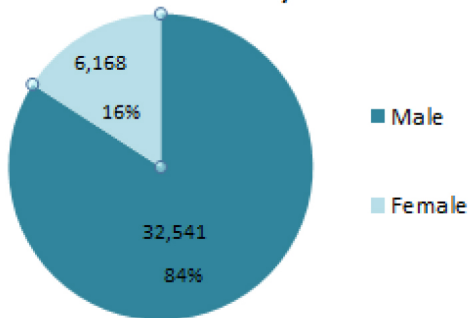
Suffolk County Admission Type



Demographics

During the past five years, 32,541 (84%) males and 6,168 (16%) females were processed by the SCSD. This vast disproportion of male incarceration is similar to the rest of the country. According to the Federal Bureau of Prisons, 93% of those currently incarcerated are male. However, in 2019 the female population at increased by 30% due to SCSD agreeing to accept three counties of women from MCI-Framingham. The counties include Essex, Plymouth and Norfolk.

2016-2020 Admission by Sex



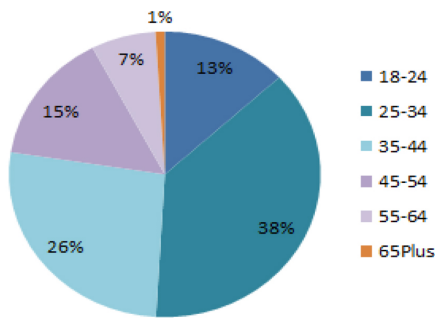
2016-2020 Admission by Sex

Year	Male	Female
2016	8,015	1,037
2017	8,176	1,076
2018	6,789	1,105
2019	6,223	1,433
2020	3,338	1,517

Admission

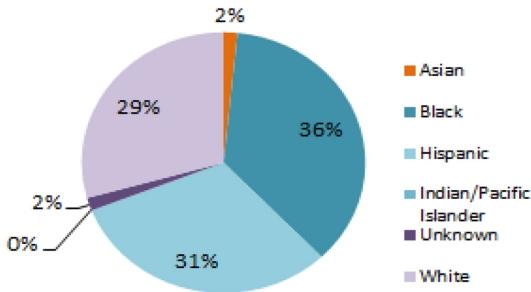
The majority of SCSO inmates/detainees are between the ages of 25-34 (38%). The Median age was 34 with the oldest person being 87 years old. Through self-reporting, the racial breakdown of the population was Black (36%), Hispanic (31%), and White (29%). Although there was a drop in admission in 2020, the most significant change was in the Asian race category with a -71% reduction.

2016-2020 Admission by Age Group



Age	2016	2017	2018	2019	2020
18-24	976	1,105	1,180	1,127	697
25-34	3,371	3,532	2,967	2,887	1,865
35-44	2,527	2,462	2,041	1,924	1,332
45-54	1,392	1,422	1,187	1,119	628
55-64	695	645	452	515	297
65Plus	91	86	67	85	38

2016-2020 Admission by Race

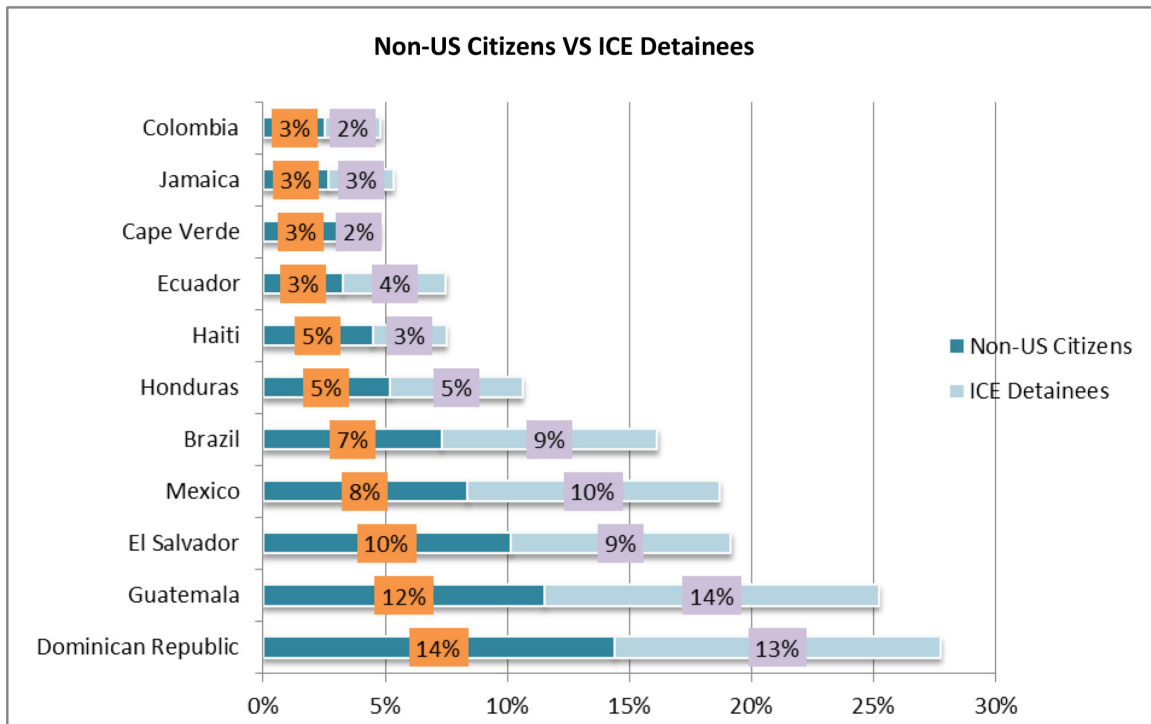


Race	2016	2017	2018	2019	2020
Asian	175	147	128	126	36
Black	3,232	3,127	2,903	2,879	1,892
Hispanic	3,033	3,419	2,450	2,104	1,037
Indian/Pacific Islander	4	8	2	3	7
Unknown	89	126	139	205	63
White	2,508	2,424	2,272	2,338	1,820

Admission

Residency

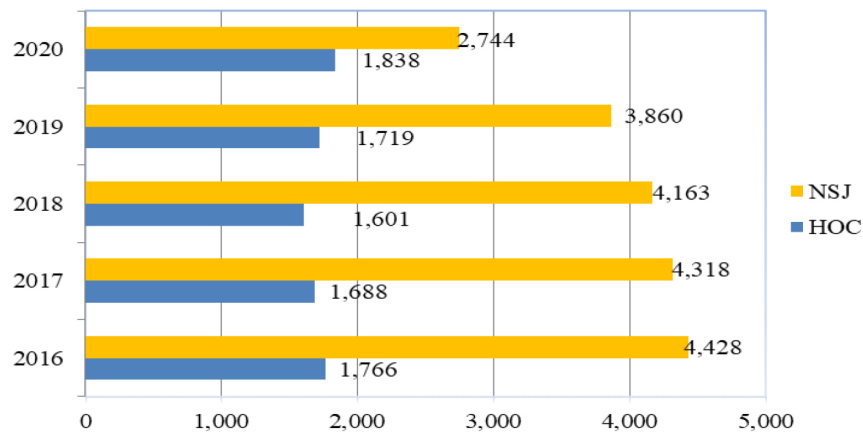
A majority of the inmates/detainees self-reported as being a Massachusetts resident. The top four counties represented were: 69% Suffolk, 10% Middlesex, 7% Essex, and 6% Norfolk. Of those who responded, 12% reported being homeless. Additionally, 5,621 reported country of citizenship other than the United States; of which 4,304 (77%) were identified as ICE detainees. The chart below depicts the countries reported for 100 or more processed admissions.



Release

During the period of January 1, 2016 through December 31, 2020 SCSD processed 28,119 releases, which includes 10 deceased individuals. Although the population census changes regularly, the average length of stay for a pretrial detainee is 43 days and 210 days for sentenced population. As shown in the graph below, sixty-nine percent (69%) were released from the jail. The high turnover is a reflection of the transient pretrial population, which accounts for 69% of the total releases processed. Due to the COVID-19 pandemic, on April 3rd 2020, the Massachusetts Supreme Judicial Court ordered the reduction of the number of incarcerated individuals housed across the Commonwealth in correctional facilities. This order focused on pretrial detainees with lower level, non-violent offenses as well as individuals being held on specific charges.

Suffolk County 2016-2020 Release Data



2016-2020 Top 10 Reasons for Release

Release Type	2016	2017	2018	2019	2020	2016 - 2020
Sent to court not returned	3,357	3,319	3,248	3,171	1,395	14,490
Bail	1,444	1,453	1,287	1,197	1,320	6,701
End of Sentence (EOS)	909	880	823	711	552	3,875
Release on recognizance	87	74	83	62	639	945
Paroled	118	124	151	124	170	687
Sentenced	56	56	59	80	121	372

Disciplinary Board Incidents

HOC	2016	2017	2018	2019	2020
Assault: Inmate on Inmate	314	360	302	233	150
Assault: Inmate on Staff	58	45	40	18	30
Escapes / AWOLs	0	7	3	5	0
Disciplinary Action					
Resolved Informally	235	250	287	198	186
Dismissed/Not Guilty	59	69	90	103	115

NSJ	2016	2017	2018	2019	2020
Assault: Inmate on Inmate	123	160	121	96	79
Assault: Inmate on Staff	43	67	33	30	44
Escapes / AWOLs	0	0	0	0	0
Disciplinary Action					
Resolved Informally	419	361	211	310	372
Dismissed/Not Guilty	31	27	25	46	26

Grievances

HOC	2016	2017	2018	2019	2020
<i>Total Grievances Filed</i>	<i>1,103</i>	<i>1,198</i>	<i>1,087</i>	<i>1,011</i>	<i>1,111</i>
Top 15 Most Complaints					
Complaint-Custody	256	227	251	165	146
Medical	144	135	182	216	196
Food	85	175	53	58	32
Property Lost/RH Move	117	76	2	84	76
Earned Good Time	31	63	72	58	90
Mail	73	67	69	46	37
Housing Condition	61	102	13	6	97
Classification	30	36	54	66	33
Complaint-Staff	37	38	42	22	13
Property Lost – Booking	25	32	27	23	45
Canteen	44	25	14	30	28
Detail	17	25	17	40	27
Programs	0	7	84	2	5
Complaint-Caseworker	N/A	N/A	12	43	30
Recreation	13	9	12	9	41

HOC Grievance Disposition

Disposition	2016	2017	2018	2019	2020
Denied	216	235	295	155	173
Resolved	200	297	297	296	264
Return	698	811	477	722	673

Grievances

SCJ	2016	2017	2018	2019	2020
Total Grievances Filed	535	479	423	433	647

Top 15 Most Complaints

Medical	193	73	88	66	112
Property	60	60	78	34	56
Mail	31	23	31	77	44
Quality of healthcare	N/A	74	11	23	69
Food	43	26	14	21	36
Complaints-Custody	14	15	7	37	56
Canteen	35	15	18	14	22
Complaints- Staff	29	25	19	8	12
Housing conditions	10	19	10	10	24
Access to healthcare	N/A	30	8	13	15
Telephone	17	3	12	2	31
Recreation	25	9	5	4	19
Inmate services	7	35	7	1	1
Legal access	5	15	9	3	19
Disciplinary Board	10	4	10	15	11

SCJ Grievance Disposition

Disposition	2016	2017	2018	2019	2020
Resolved	361	219	188	97	323
Denied	149	249	235	171	299
Appeal Denied	13	20	14	22	8
Appeal approved	2	1		2	0
Invalid	3	0	1	0	0
Unresolved/Pending	7	0	0	0	0

Programs and Services

To accomplish the goal of reducing recidivism and the cycle of incarceration, SCSD uses data analysis to develop best practices and culturally effective programs.

Acknowledging the various barriers prior incarcerated individuals must navigate, SCSD has taken a holistic approach in addressing an individual's needs. On average, SCSD offers about 90 different programs across its facilities. Programs are facilitated by Department staff, community partners and volunteers throughout one's incarceration and as they reenter the community bridging the transition between incarceration and release. SCSD offers both mandatory and elective programming; however all require regular attendance and may provide certification upon successful completion.

Inmate Legal Services

The role of Inmate Legal Services is to provide inmates/detainees with “**reasonable access to the courts, counsel and governmental authorities**” pursuant to applicable Federal and State law. The division provides legal needs that do not interfere with their Attorney/client relationship.

Inmate Legal Services	2016	2017	2018	2019	2020
Legal Research Requests	3,746	3,932	4,312	4,339	1,861
Bail Appeals Petitions/Hearings	1,130	1,113	1,076	770	821
Habeas & Speedy Trials	416	537	453	456	282
Initial Meetings	x	x	x	709	1,123
Case Laws	x	x	x	739	1,061
Other	x	x	x	546	1,033
Video Bail Appeal Requests	459	406	233	246	174
Notary	230	274	304	281	309
Attorney/client telephone conf.	x	x	x	x	1,345
Face to Face meetings	37	127	368	315	244
Supplies	102	187	204	92	358
52A Commitments	178	197	227	177	65
Attorney/client Zoom conf.	x	x	x	x	715
Court Inquiries	x	x	x	167	541
Other Superior Court Hearings	x	x	x	x	565
Domestic/visiting issues	93	107	155	94	39
Mass Bail Fund	x	x	9	62	313
Mental Health Evaluation (18As)	24	22	29	21	27
Inmate Services Referrals	x	x	x	63	41
CDs Received	x	x	x	36	42
Interstate Agreements	x	x	x	9	8
Accountability Report	x	x	x	5	3
Marital Status	x	x	x	0	1

"x" Represents data not being captured at that time

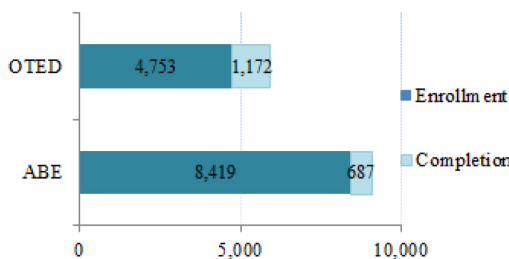
Programs and Services

Education

The Education Department offers classes taught by in-house staff and community volunteers. SCSD collaborated with College Bound Dorchester, Boston University, Boston College, Massachusetts Institute of Technology (MIT), Harvard Radcliffe Institute’s Law, Justice and Education Initiative, Brandeis Educational Justice Initiative, UMass Boston; Boston University’s Race, Prison, Justice: Illuminating Story Through the Arts, The Petey Greene Program, A Faith That Does Justice’s ESOL Program, Boston Public Schools’ Re-Engagement Center, and Special Education in Institutional Settings through the Department of Education (DOE).

Educational programming is available to all pretrial and sentenced individuals at the House of Correction. Classes consist of: two levels of literacy classes, High School Equivalency (HSE)/Adult secondary Education (ASE) and pre-HSE/ASE classes, ESOL (English as a Second Language), SPED (Special Education), Writing Workshops, Freedom From Violence, Parenting, Civics, Financial Literacy and Tutoring. SCSD’s HSE/ASE classes also include classes for Title I students (17 –20 year olds). Educational counseling is available for all students; specific counseling and testing is also available for Title I students and those serviced under DOE funding. During the aforementioned time period 13,172 inmates/detainees enrolled in various classes programs. 172 individuals received their High School Equivalency and four completed and received their diploma from the Boston Public Schools.

2016 - 2020 Education Program Enrollment



2016 - 2020 Education Program

Category	2016	2017	2018	2019	2020
ABE					
Enrollment	2,483	1,944	1,754	1,536	702
Completions	274	127	98	170	18
OTED					
Enrollment	1,056	1,376	1,132	921	268
Completions	240	314	281	267	70

In September 2019, the I-Can academy was implemented at the Jail to increase the educational opportunities to the inmates/detainees housed while awaiting trial or completing their sentences. I-Can Academy’s mission is to provide education as an emancipatory tool for students to understand their positionality within the context of history, society and community. Through engaged scholarship, the I-Can Academy strives to cultivate a multidisciplinary and real-world learning milieu in which students confront complex problems to encourage creative confidence, collaborative inquiry and civic responsibility for successful re-entry. However, due to the COVID-19 pandemic, classes were suspended during most of 2020.

Programs and Services

Men's Programming/Social Services [House of Correction]

The goal of the Men's Programming/Social Services Department is to ensure the delivery of a comprehensive array of human service programs and activities for inmates/detainees. The primary responsibility of the casework staff is to facilitate the development and implementation of individual service plans (ISP) for each individual while housed as well as assist them with their discharge and release plans. These services are available at both facilities. The types of services and programs vary due to the population needs of those housed at each facility

HOC Program Services	2016	2017	2018	2019	2020	TOTAL
<i>Casework Total Contacts</i>	<i>43,547</i>	<i>46,052</i>	<i>30,407</i>	<i>21,759</i>	<i>17,775</i>	<i>159,540</i>
Treatment Unit						
Admissions	133	238	186	72	21	650
Discharges	156	214	191	77	22	660
Completed Program	134	165	117	57	14	487
EOS/Parole	75	86	81	32	12	286
Lower Custody/Incomplete	119	130	120	57	19	445
Program Failure - Discipline	68	32	66	34	7	207
Program Failure - Non-Discipline	26	72	28	1	0	127
Groups						
Beyond Prison	2237	1998	N/A	N/A	N/A	4,235
Meditation	195	218	255	129	40	837
Anger Management	N/A	28	68	25	0	121
AA/NA	1419	974	635	358	109	3,495
ROCA	126	143	89	47	2	407
Tufts Health	193	527	674	0	0	1,394
Refugee Immigration Ministries	323	360	356	112	0	1,151
Parents Helping Parents	97	88	138	94	23	440
Yoga	0	54	95	83	30	262
Health Realization	N/A	177	116	52	10	355

Programs and Services

Social Services...*Continue*

HOC Program Services	2016	2017	2018	2019	2020	TOTAL
HIV/AIDS Program						
Admissions	41	22	181	0	370	614
New Man Orientation	N/A	N/A	362	293	112	767
Discharges	38	21	0	0	0	59
Counseling	142	332	110	90	118	792
Tests Given	536	499	44	74	51	1,204
Test Refused	612	624	278	264	89	1,867
CTC/SPAN	139	58	0	0	0	197
Orientation Education	760	783	0	0	0	1,543
HIV 101	186	130	0	0	0	316
Risky Business	395	433	0	0	0	828
Religious Services						
Chapel Male	7014	4389	N/A	N/A	N/A	11,403
Chapel Female	113	114	N/A	N/A	N/A	227
Catholic Worship	N/A	N/A	1410	2150	820	4,380
Protestant Worship Services	N/A	N/A	1791	1028	0	2,819
Mosque	150	800	108	0	0	1,058
Nation Of Islam	49	0	N/A	N/A	N/A	49
BEREA	36	2	N/A	N/A	N/A	38
Jehovah Witness Worship	136	382	125	0	0	643
Protestant	88	1239	N/A	N/A	N/A	1,327
Bible Study - Stout	323	0	2813	1182	0	4,318

Voter registration across both facilities

YEAR	REQUESTS	BALLOTS SENT	BALLOTS RECEIVED
2020	95	95	54
2019	98	98	37
2018	78	78	41
2017	58	58	52
2016	107	93	96

Programs and Services

Reintegration/Family Matters

Family Matters is a voluntary program under the Division of Re-integration Services at SCSD. *Family Matters* was developed to support sentenced inmates and their families, while they work toward positive relationships that strengthen the family unit. Caseworkers maintain communication with the families to assist inmates toward reunifying with their children and to stabilize employment and housing post-release.

To create an understanding of the **Five Protective Factors of Strengthening a Family*, the incarcerated individual is provided with tools and workshops to build their self-efficacy skills and their knowledge around:

Parent Resilience;
Knowledge of parenting and child development;
Building healthy social connections;
Seeking concrete support in the time of need;
Social and Emotional competence of children and their family

While the inmate is engaged in this program, the family/household of the participant is also provided with resources and services that address the challenges and obstacles that are a byproduct of incarceration. This is accomplished through referrals to our community partner agencies and a bank of community resources. In 2020, the program was replaced by the Nurturing Fathers Program.

Nurturing Fathers Program

Through a partnership with the Family Nurturing Center, SCSD was able to secure funding from the Children's Trust Fund to bring the Nurturing Fathers curriculum as a staple for the Family Matters program. The Nurturing Father's curriculum is a 13 week program that is data measured and driven by the Adolescent Parenting Inventory (API) which measures the growth and behavior changes of the father. The program is in group format and fosters engagement and bonding over fatherhood. Thus far, 43 men have attended the program with 23 completed.

Family Matters	2017	2018	2019	2020	Total
Enrolled	105	103	182	14	404
Family Participation	45	53	133	6	237
Reintegration Programs					
Five Protective Factors Certificates Earned	77	60	65	No longer in session	202
Nurturing Fathers	-	-	-	23	23

Programs and Services

Women's Programming Women's Program Services aims to deliver gender-specific, trauma-informed individualized reintegration programming to both detained and sentenced females at the House of Correction. All women are enrolled in a 3-phase program model. Phase 1 Orientation is a 2-day overview of the rules and regulations Phase 2 consists of 2 weeks of daily psycho-educational workshops addressing 4 main topics: recovery; re-entry (life skills and job skills); domestic violence and anger management.

Phase 3 is considered the main component of Women's Program Services where women are placed into longer-term programming that meets her individual needs. The program placement is determined by the results of comprehensive assessments and the development of an Individual Service Plan (ISP) which was administered during Phase 2. Some of the programs include: recovery and relapse prevention; parenting; anger management; domestic violence; GED/Hi-Set, Pre-GED and ESL; reentry/discharge planning; resume development; computer literacy; creative writing, meditation and yoga.

Program Enrollees	2016	2017	2018	2019	2020
Booked					
New Women	735	819	661	872	412
Sentenced	84	84	69	x	x
New Pretrial Detainees	549	562	409	x	x
ICE Detainees	90	141	142	82	0
Parole Violator	1	6	10	7	x
Halfway House Returns	6	1	0	0	x
Released					
End of Sentence	80	64	54	81	154
Detainees	39	53	92	74	120
Parole	11	13	36	55	68
To Halfway House	14	3	0	8	31
Not returned from court (SCNR)	306	340	223	399	288
Released on bail	142	202	124	181	276
ICE Released	106	125	130	81	0
Community Supervision	0	0	2	3	6

"x" Represents data not being captured at that time

Programs and Services

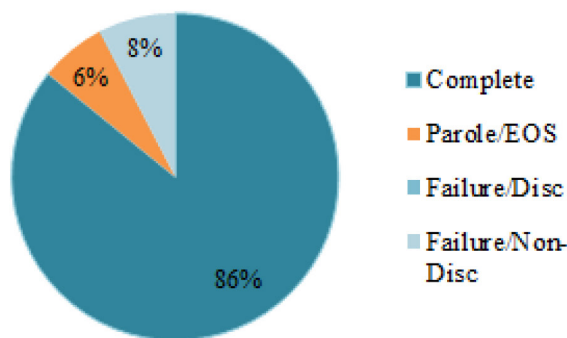
Common Ground Institute (CGI)

Vocational education (skilled based training) programs are offered at the House of Correction to provide sentenced inmates the opportunity to learn marketable skills. These skills and developed abilities have the potential to increase rehabilitation, reduce recidivism and assist individuals in finding meaningful employment upon release. These programs are purposefully designed to assess student's needs, to educate and prepare students for employment, and foster the pursuit of further academic or skill-based training.

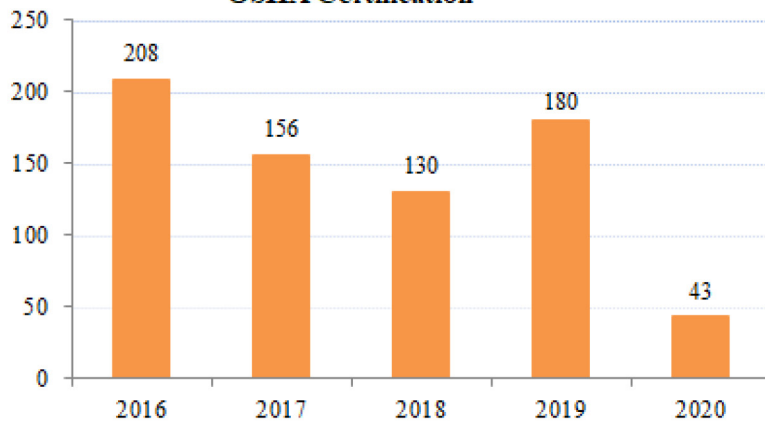
*Culinary * Graphic Arts * Tailoring * Keyboard * Small Engine Repair * Basic Auto * Retail Training Program * Food Sanitation * OSHA (Occupation Safety and Health Act) pre-apprentice certification*

During 2016-2020, 1,391 inmates were enrolled in CGI with 55 percent successfully completing the program. 717 completed the 30-hour training for Occupational Safety and Health Administration (OSHA) certification.

**2016 - 2020
Common Ground Institute Enrollement**



OSHA Certification



Programs and Services

P.E.A.C.E

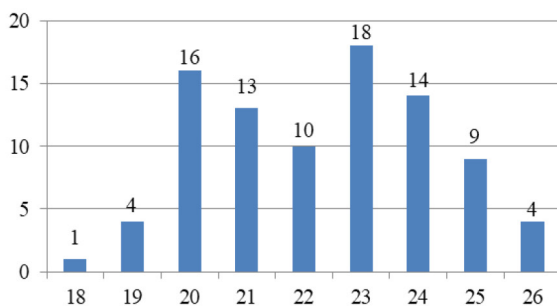
P.E.A.C.E. (Positive Energy Always Creates Elevation) is a voluntary program designed for sentenced males between the ages 18 to 25. PEACE provides culturally responsive programs that are uniquely designed to address the needs of that particular age group. The design includes:

- Participants are housed in a dedicated space
- Rotation Model which limits the number participants at a time
- Age-appropriate related programing
- Mentorship from older incarcerated individuals
- Post-release follow-ups and employment referrals

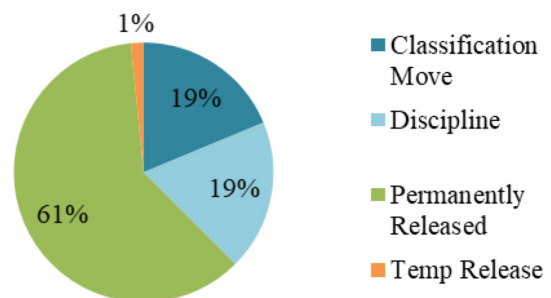
During the first year of the program, 86 individuals participated including 12 older mentors and 74 regular participants. From inception to December 2020, the PEACE unit housed 122 individuals consisting of 107 participants and 15 mentors. The average age of individuals entering the unit is 22 years-old. The average length of stay for individuals in the PEACE program is 154 days.

The participants are required to enroll into education, Freedom from Violence, and CGI’s job training programs. In addition to High School equivalent testing, individuals have the pportunity to attend college preparatory classes to further their education. In the PEACE unit, 42 individuals (39%) received their High School Equivalent Certificate. Approximately 21 individuals (20%) attended College Bound, 16 individuals (15%) attended Boston College Inside/Out, and 3 individuals (.02%) received OSHA certification.

**PEACE Participants
From inception - 2020**



Reason for Leaving Unit



Wellness Services [House of Correction]

In respect to the holistic approach of addressing individual needs, in addition to medical care, SCSD provides mental health and substance treatments for a more balanced life.

[Editor's Note: the years 2016 and 2020 were medical transition years, so some data may be incomplete]

Medical/NaphCare	2016	2017	2018	2019	2020
Population Booked	17,797	9,106	10,765	10,149	3,238
Hospital Admission	102	59	87	55	61
a. Shattuck Hospital					
	243	78	123	67	51
b. BMC					
	249	159	166	145	128
c. MGH and Other					
	57	41	96	147	79
Emergency Room Visits	159	94	161	127	153
Outpatient surgery	18	13	72	43	47
Number seen by Physician on-site	508	78	385	414	269
Number seen by NP/PA on-site	3,343	3,781	4,176	5,768	3,724
Physical Assessments	3,040	2,957	3,475	3,611	2,173
Number seen by Dentist on-site	2,626	2,011	3,062	2,918	1,850
Attempted Suicides	0	2	1	3	27
Successful Suicides	1	0	1	0	0
Number of intake screens					
	4,933	4,595	4,768	4,654	3,175
First time incarceration	325	328	290	331	82
Pregnancies	75	48	37	37	65
Methadone clinic trips	170	429	253	489	347
Births	3	3	6	0	2
Pregnancy terminations	1	0	0	0	1
Mental Health					
Number seen by Psych on-site	1,303	1,143	1,327	1,270	1,099
Psych Off-sites (18As)	3	5	8	10	16
a. Bridgewater State					
	2	1	6	2	5
b. Worcester State					
	0	1	4	4	6

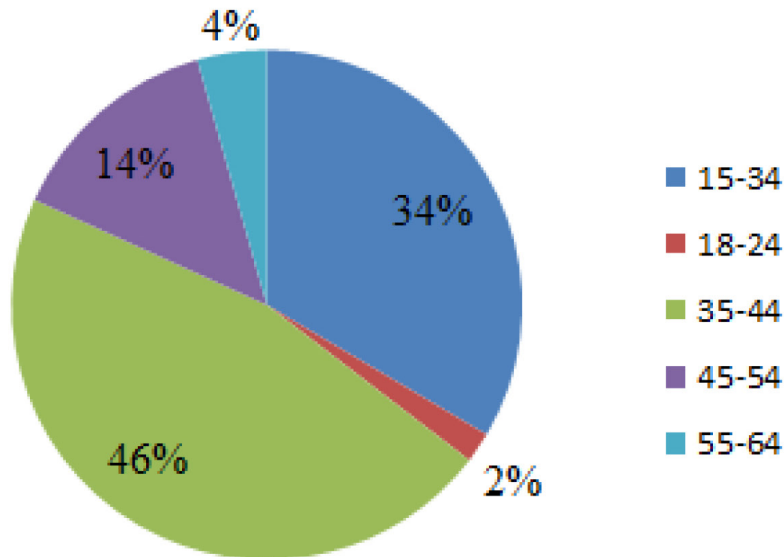
c. Solomon Carter Fuller	0	2	2	2	5
MH sick-calls	4,000	4,781	3,052	1,951	2,240
MH Clinician encounters	10,796	12,430	17,415	15,175	13,830

Wellness Services

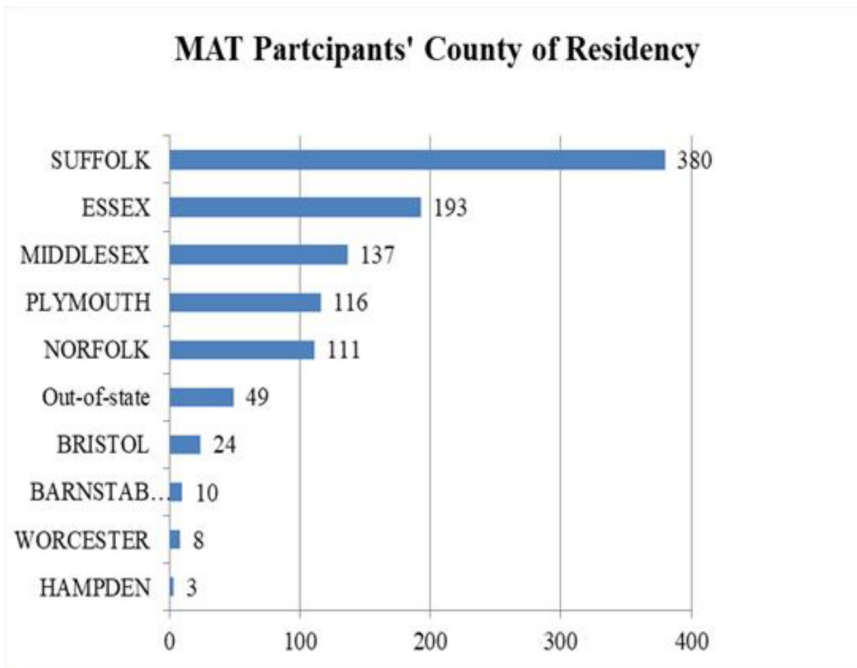
In 2018, SCSD launched the O.A.S.I.S. (Opioid and Addiction Services Inside South Bay) treatment unit dedicated to substance use treatment and recovery-centered reentry planning. During the two year period of February 2018 – February 2020, the unit served 306 inmates. OASIS was shut down in March of 2020 and did not start back up until the spring of 2021.

In September of 2019, SCSD became one of seven pilot sites to begin offering all three forms of FDA approved Medication Assisted Treatment or MAT/MOUD. This pilot was a result of the Cares Act or Chapter 208, which mandated specific county facilities and the DOC to deliver such treatment for those suffering from opioid use disorder. SCSD, along with the other facilities, also collaborated with the Justice Community Opioid Innovation Network (JCOIN) project to address the U.S. opioid crisis in the jail populations through Medical Assisted Treatment (MAT) program. The three approved medications are: Vivitrol (extended-release naltrexone [XR-NTX, buprenorphine-naloxone [BUP-NX, e.g. Suboxone®]), and methadone. Between September 2019 and December 2020, there were 1,668 enrollments

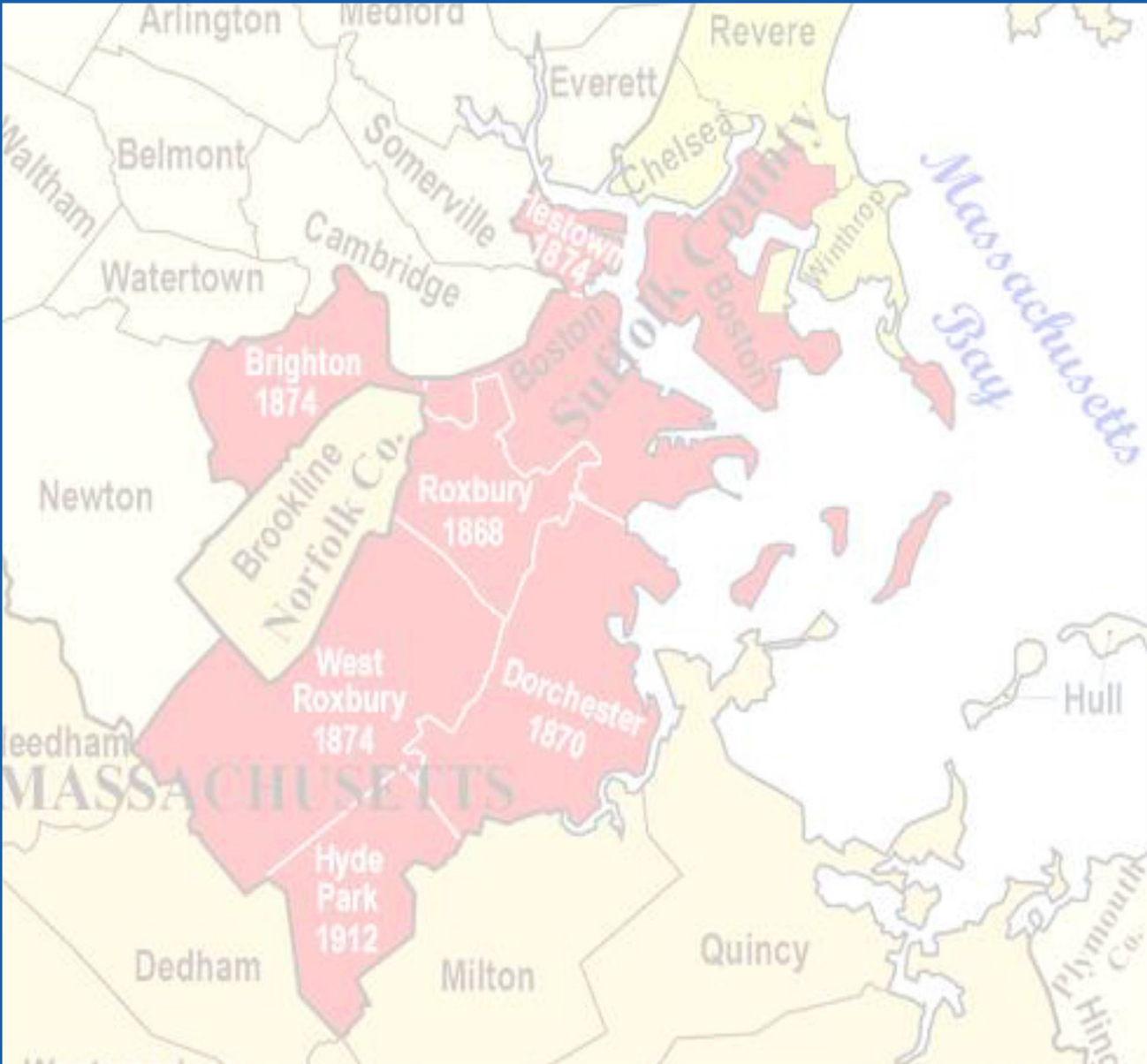
MAT Participants by Age Group



MAT Participants' County of Residency



Suffolk County





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